# The Joint Commission on the Church in Small Communities

#### Introduction

The Joint Commission on the Church in Small Communities is the only General Convention agency officially charged with support and representation of the Church in Small Communities. During the past triennium, the J.C.C.C.S.C. has tried to carry out this charge by:

1. Having at its meetings representatives from the Appalachian People's Service Organization, Coalition-14, A Christian Ministry in the National Parks, the Rural Workers' Fellowship, and the Anglican Church in Canada, and by relating to other such agencies concerned with the Church in Small Communities.

2. Beginning to consider and act upon a role of *advocacy* for The Church in Small Communities towards the official structures and agencies of the Church, such as the Clergy Deployment Office, the General Convention and its structures, and the grant system of the Board for Theological Education.

3. Organizing and giving oversight to a program for the Church in Small Communities, resulting from the action of the 1973 General Convention. A report concerning this program, named "New Directions," and other interests and activities of J.C.C.S.C. follows.

#### The New Directions Program

The report to the 1973 General Convention of the Joint Committee for the Church in Non-Metropolitan Areas, entitled "New Directions for Churches in Small Communities," called the Episcopal Church to minister more adequately to towns, small cities, and rural areas where approximately one-third of the American people live, and in which many small Episcopal congregations are located. This report called for new approaches to ministry and mission, and new ways of encouraging Churchmen there to assume responsibility for the life and growth of their churches. To communicate this new outlook to the Church at large, the following three proposals were made and subsequently adopted by General Convention:

#### I. The Conference-Workshop.

The first proposal was "to conduct a conference-workshop in 1974 for Bishops and other representatives of dioceses to explore what this new approach could mean in specific terms for their dioceses."

This event was held at Roanridge, Kansas City, Missouri, on May 14-16, 1974, attended by twenty-two Bishops and sixteen other clergy or diocesan officials sent by Bishops to represent them.

II. The Consultant Program.

The second proposal was "to make available consultant service for planning and implementing these new developments within dioceses which desire it."

Twelve persons, living in different geographic parts of the Church, were selected for training and deployment as new Directions Consultants:

- The Rev. George E. Bates (Eastern Oregon)
- The Rev. Ronald C. Bauer (Missouri, later Minnesota)
- The Rev. David R. Cochran (North Dakota)
- The Rev. Robert H. Cochrane (Olympia)
- The Rev. B. Shepherd Crim (Eastern Oregon, later San Diego)
- The Rev. Raymond Cunningham, Jr. (New York)
- The Rev. James R. Gundrum (Iowa)
- The Rev. William H. Jones, Jr. (Tennessee)
- The Rev. John I. Kilby (Quincy)

The Rev. James L. Lowery, Jr. (Albany) The Rev. Herman Page (Western Kansas) The Rev. Alton H. Stivers (Rochester)

The Rev. H. Boone Porter, Jr., served as coordinator of the Consultant Program and has, also, served as a Consultant. The initial meeting of Consultants was held on April 24-27, 1974, followed by further training and evaluation December 8-11, 1975. The Rev. Messrs. Cochran, Cochrane, and Jones were subsequently elected and ordained to the episcopate, and Canon Gundrum became Secretary of the General Convention. The corps of New Directions Consultants has been replenished by the appointment of the following persons:

The Rev. Herbert C. Gravely, Jr. (South Carolina) The Rev. George C. Harris (South Dakota) Capt. Thomas L. Tull, CA (New York)

Consultants are available to dioceses at the invitation of the Bishop, on a shared cost basis, to consult with him, with other clergy and lay leaders, and with people in small town and rural churches, and to assist in making plans and decisions for the effective work of the Church in designated areas.

During 1974, Consultants served the Dioceses of Idaho, New York, North Carolina, Rochester, Southern Virginia, Vermont, West Virginia, Western Kansas, Western North Carolina. Some served on the staff of the Conference-Workshop for Bishops, and in planning the Leadership Academy for New Directions, described subsequently.

During 1975, Consultants worked in the Dioceses of East Carolina, Idaho, Indianapolis, Kentucky, New York, North Dakota, Oregon, San Joaquin, Southern Virgina, Vermont. One served in an ecumenical capacity with a Lutheran judicatory. Consultants worked in the Leadership Academy, and served on the staff of three inter-diocesan New Directions Conferences – Arizona-New Mexico, Dioceses in New York State and Pennsylvania, and Minnesota-Eau Claire.

As this Report is being written in early 1976, Consultants are assigned in Connecticut, Idaho, Kentucky, Vermont and Georgia. Consultants will serve on the staff of a multi-diocesan New Directions Conference for the Northwest Pacific area of the U.S.A. and Canada. The diversity of the Consultant Program is illustrated by the fact that the three dioceses which have drawn upon it most frequently and consistently have been Idaho, New York, and Vermont.

#### III. Educational Opportunities.

The third programmatic activity adopted by the General Convention was "to make available training services, for dioceses which so desire, for the persons responsible for regional supervision and leadership."

A. An effort was made to provide assistance to dioceses and individuals in utilizing the great number of programs for continuing education for ministry now available. Some Episcopal Clergy and lay leaders have taken advantage of these opportunities, but in general the Joint Commission has found Episcopalians reluctant to take part in ecumenical or secular programs of continuing education for ministry.

B. In addition to encouraging existing programs and schools, the Joint Commission created a distinctive course founded on New Directions, designed for archdeacons, rural deans, canon missioners, directors of diocesan training programs, and other individuals with responsibilities for areas within which small cities, towns, and rural areas are located. This school is called the Leadership Academy for New Directions (LAND). Applications were received from all parts of North America, and after careful screening, seventeen persons were selected for the 1975 class, and 22 persons for the 1976 class. The names and dioceses of participants are appended to this Report. LAND meets for two weeks at Roanridge, Missouri, in January for an intensive residential program of lectures, workshops, films, presentations, and

### APPENDICES

field trips. The Dean of this school is the Rev. H. Boone Porter, Jr. Faculty includes the Rt. Rev. William Davidson, Chairman of the Joint Commission; and the Rev. Dr. Charles L. Winters, Jr., Professor of Dogmatic Theology and Director of Extension Education of the School of Theology at the University of the South, Sewanee, Tennessee; and other qualified leaders. During the spring and summer, each participant works on a project relating to the revitalization of the Church in small communities within his own home diocese, and is visited by a mentor representing LAND. All assemble at Roanridge for a final week in October during which the participants discuss their projects and analyze learnings.

Reports from the participants have been favorable and indicate that several projects are having very significant and constructive effects within their dioceses. LAND has become a most important part of the J.C.C.S.C. program. In view of the apparent demand for the unique type of training which LAND offers, the possibility of holding two LAND sessions per year must be considered as an important option for the future.

#### Assistance from Roanridge

To carry out these programmatic responsibilities, the J.C.C.S.C. approached the Board of Trustees of the Roanridge Foundation, since that body is dedicated to training for rural work in the Episcopal Church, and its objectives are similar to those of the Joint Commission. Mutually acceptable terms were reached for Roanridge to provide physical facilities and administrative management of New Directions in a site conveniently located in the center of the nation. This cooperative relationship has proven felicitous.

#### A Christian Ministry in the National Parks

A matter of urgent concern for Churchmen everywhere has been the rapid extension of leisure. Many small communities are shifting their economy from agriculture to tourism. Farmers and other rural peoples are adopting a different set of values in the use of their time. Urban Churchmen are often in resort areas on holidays and weekends. A new concern for nature, conservation, and ecology has been closely allied with these developments.

Although the J.C.C.S.C. could not formulate a new approach to all of this during the past triennium, some action obviously was needed. Accordingly, the General Convention in Louisville recommended that the Episcopal Church resume its support of A Christian Ministry in the National Parks (ACMNP), a widely recognized ecumenical body, in which Episcopalians have long participated. ACMNP provides a chaplaincy in the National Parks, combined with an outstanding summer work program for seminarians and others including Episcopalians. The agency is also a major ecumenical forum for Christian concerns in the field of tourism, travel, and ecology. Through J.C.C.S.C. efforts, ACMNP has received \$2,500 from the Episcopal Church each year of the triennium.

#### The 1977-1979 Triennium

For the next triennium, the Joint Commission on the Church in Small Communities intends to continue and extend its work, and to pursue other relevant interests and activities. The J.C.C.S.C. proposes for the next triennium:

1. Funding for the continuation of the New Directions Program. The Bishop's Conference will be replaced by regional conferences, designed to begin to share more widely the results and insights so far obtained in "New Directions" ministry in small communities. The program will also be putting increased emphasis upon LAND, the Leadership Academy for New Directions.

2. Increased emphasis on the Church's ministry in the whole leisure and recreation area. A small increase of funding for A Christian Ministry in the National

Parks is planned along with funding for a new program to improve the Episcopal Church's ministry in the Leisure and Recreation areas.

3. Continued efforts to seek close cooperation with other groups. Relationships will be maintained with the many Episcopal Church, inter-Church, and secular agencies which are concerned with the Church in Small Communities.

4. **Pursue the role of advocacy.** Continued efforts will be made to promote the Church in Small Communities among the various structures of the Episcopal Church.

# Membership, LAND Participants, Financial Report, Proposed Budget, and Resolutions

Five meetings of J.C.C.S.C. were held during the Triennium in widely separated locations across the United States. The Joint Commission membership likewise, as listed separately in this report, represents considerable geographical diversity as does the list of LAND participants. (See Exhibit A)

The J.C.C.S.C. is pleased to report that its several programmatic activities were carried out in close conformity with the budgetary provisions proposed and adopted by the last General Convention. The financial statement for the triennium appears subsequently in this Report. (See Exhibit B)

A detailed proposal for funding needs follows. The budget and description of budget items which the  $J_1C.C.S.C.$  estimates will be needed to fund the above proposals continues this report on the next pages. (See Exhibit C)

Resolutions for the General Convention and a statement of the advocacy position of the J.C.C.S.C. are also added at the conclusion of this report. (See Exhibit D)

> Respectfully submitted, The Rt. Rev. William Davidson, Chairman

### **EXHIBIT A – MEETINGS AND ATTENDANCE**

The J.C.C.S.C. met five times during the past triennium with membership as follows:

The Rt. Rev. William Davidson, *Chairman*, Western Kansas The Rt. Rev. Hanford King, Idaho The Rt. Rev. Victor Rivera, San Joaquin The Rev. Nelson W. Pinder, Central Florida The Rev. Rustin Kimsey, Eastern Oregon The Ven. Carlson Gerdau, Northern Michigan Sr. Margaret Hawk, CA, South Dakota Mr. Douglas Fleet, Jr., Southwestern Virginia Mr. Lewis Beardsley, Jr., Rochester

Consultants who served the Joint Commission at various meetings were:

The Rev. Dr. H. Boone Porter, Jr., Roanridge The Rev. Herman Page, Western Kansas The Rev. B. Shepherd Crim, The Rural Workers' Fellowship The Rev. Derek Salter, Anglican Church in Canada The Rev. Robert F. Cowling, *Crossroads* Magazine

#### Participants in LAND (Leadership Academy for New Directions)

#### Name

#### Diocese

1975 Session	
Joseph J. Dunne, Indiana	Indianapolis
Hugh Cuthbertson, W.V.	West Virginia
David W. Brown, Vermont	Vermont
Herbert C. Gravely, S. Carolina	South Carolina
William F. Wright, Wyo.	Wyoming
John Rivers, N. Carolina	Western No. Carolina
Stephen H. Schaitberger, Minn.	Minnesota

#### Name

Brad Rockwood, Georgia John Pilling, Saskatchewan, Canada Paul H. Moser, W. Va. Robert F. McDougall, Mich. James A. Martin, N. Dakota William Logan, Mich. William G. Lewis, Pa. Harold A. Hopkins, Maine Robert Greene, Arizona Roger White, Illinois 1976 Session Bob Burton, Texas Thomas Gracie, Ontario LaMar D. Hay, Minnesota Thomas A. Jackson, Arizona Paul James, Quebec Joseph R. Kerr. Louisiana Kale King, Montana Robert L. Leather, New Hampshire Robert Maxwell, Arizona Harry E. Neeley, California John McIllmurray, Quebec George Parmeter, Minnesota Ben Scott, Minnesota R. Stephen Sedgwick, North Dakota Ronald Smith, Quebec J. David Stanway, Quebec Alton Stivers, New York Charles B. Tachau, Kentucky Luke Titus, Alaska W. Patrick Tomalin, Saskatchewan Arthur Tripp, Oklahoma Robert Willing, New York

Diocese

Georgia Qu'Appelle West Virginia Michigan North Dakota Michigan Pittsburgh Maine Arizona Springfield **Rio Grande** Ontario Minnesota Arizona Ouebec Louisiana Montana Vermont Arizona Northern California Ouebec Minnesota Minnesota North Dakota Ouebec Montreal Rochester Kentucky Alaska Qu'Appelle Oklahoma New York

#### EXHIBIT B

#### Financial Statement for Triennium 1974-1976 Joint Commission on the Church in Small Communities

#### Part I (from the General Convention Budget)

Income	1974	1975	1976
Balance from previous years	\$ .00	\$(2,627.43)	\$ 8.04
Yearly portion of Triennium Grant	3,000.00	3,000.00	3,000.00
Transfer from Program Funds	.00	3,650.00	1,500.00
	\$ 3,000.00	\$ 6,650.00	\$ 4,508.04
Expenditures			
Spring Meeting	\$ 2,120.47	\$ 1,514.53	\$ 2,000.00
Fall Meeting	3,506.96	2,500.00	2,508.04
	\$ 5,627.43	<u>\$ 4,014.53</u>	\$ 4,508.04
Balance (or deficit)	<u>\$(2,627:43)</u>	\$ 8.04	<u>\$.00</u>

#### Part II (from the General Church Program Budget)

## A. The Program "New Directions for Churches in Small Communities"

_	1974	1975	1976 Est.
Income			
Balance from previous years	\$ .00	\$ 8,684.00	\$ 2,493.00
Yearly budget amount allotted	30,500.00	29,609.00	31,696.00
	\$30,500.00	\$38,293.00	\$34,189.00
Expenditures			
Workshop for Bishops (1974 only)	7,140.00	\$ .00	\$ .00
Orientation Conference for Consultants	5,080.00	.00	.00
Deployment of Consultants	3,300.00	11,150.00	11,000.00
Evaluation & Debriefing of Consultants	400.00	3,400.00	3,489.00
Follow-up Training of Consultants	100.00	1,600.00	1,600.00
Coordination with other Institutions	1,600.00	3,000.00	2,600.00
Planning Conference for LAND	2,896.00	.00	.00
LAND	1,300.00	13.000.00	14,000.00
Transfer to cost of JCCSC Meetings	.00	3,650.00	1,500.00
	\$21,816.00	\$35,800.00	\$34,189.00
Balance	\$ 8,684.00	\$ 2,493.00	<u>\$.00</u>
B. Grant to A Christian Ministry in the National Park	s	1974	
	1974	1975	1976 Est.
Annual Grant Received	\$ 2,500.00	\$ 2,500.00	\$ 2,500.00
Funds sent to ACMNP	2,500.00	2,500.00	2,500.00
Balance	<u>\$00</u>	<u>\$00</u>	<u>\$00</u>

### EXHIBIT C

# Proposed Budget for Triennium 1977-1979 Joint Commission on the Church in Small Communities

#### Part I (from the General Convention Budget)

	1977	1978	1979
Meetings of the Commission	\$ 5,000.00	\$ 5,000.00	<u>\$ 5,000.00</u>
Total from The General Convention Budget	<u>\$ 5,000.00</u>	<u>\$ 5,000.00</u>	\$ 5,000.00

#### Part II (from the General Church Program Budget)

#### (Explanation of items numbered in left-hand columns is given following the Budget)

#### A. The Program "New Directions for Churches in Small Communities"

	1977	1978	1979
1. Consultant Deployment	\$ 6,000.00	\$ 6,000.00	\$ 6,000.00
2. Consultant Conference	6,000.00	.00	6,000.00
3. Coordination with other institutions	2,000.00	2,000.00	2,000.00
4. Leadership Academy for New Directions	15,000.00	15,000.00	15,000.00
5. Documentation & Recording of Learnings	3,500.00	3,500.00	3,500.00
6. Regional-Diocesan New Directions Conferences	5,000.00	8,000.00	5,000.00
7. Total	\$37,500.00	\$34,500.00	\$37,500.00

## B. Support of A Christian Ministry in the National Parks

S. Support of A Christian Ministry in the National P	1977	1978	1979
8. Annual grant 9. Expenses for Episcopal representation on Boa		\$ 3,000.00 800.00	\$ 3,000.00 800.00
10. Total	\$ 3,800.00	\$ 3,800.00	\$ 3,800.00

1070

#### C. A Program for Leisure-Recreation Ministry Development 1070

	1977	1978	1979
11. Conferences 12. Travel to attend & represent Episcopal Church 13. Pilot Projects	\$ 2,000.00 1,000.00 2,000.00	\$ 5,000.00 1,000.00 2,000.00	\$ 2,000.00 1,000.00 2,000.00
14. Total	\$ 5,000.00	\$ 8,000.00	\$ 5,000.00
D. Total from the Conserved Church Browney Budget			

#### D. Total from the General Church Program Budget 1977 1978 1979 (Totals of A, B, C, above) \$46,300.00 \$46,300.00 \$46,300.00

### **EXPLANATION FOR PROPOSED J.C.C.S.C. PROGRAM BUDGET, 1977-1979**

(Numerals refer to line items on Proposed Budget above)

- 1. Approximately one dozen consultants representing New Directions Program are available for services to Dioceses on a shared cost basis.
  - \$ 2,400 Consultant fees for service in areas needing assistance, or in projects not funded by dioceses
    - 2,400 Travel and housing costs for same
    - 200 Mailings and Communications
    - 800 Administration and coordination
  - \$ 6,000
- 2. Every two years ND Consultants need to meet to share learnings and to enhance their skills; and new consultants need to be trained. The conference would not be held until 1978.
  - \$ 2,900 Travel of Consultants and Staff to Conference
    - 700 Room and Board of Consultants and Staff at Conference
    - 500 Honoraria to Conference Staff
    - 1,200 Remuneration to Consultants for time
    - 700 Planning, communications, and administration
    - 100 Contingency
  - \$ 6,000
- 3. Scholarship aid, travel costs, liaison, and communication for participation of consultants, staff, or other recommended representatives in programs of seminaries or other institutions, continuing education, or programs of other Churches or secular agencies.
- 4. This is the ten-month (including three weeks of residence) training course for archdeacons, rural deans, canon missioners, directors of training programs, and other regional leaders. Some trainees receive financial assistance.
  - \$ 500 Preliminary mailings and correspondence
    - 1,500 Travel for staff and trainees being assisted
    - 3,000 Room and Board for Staff and trainees being assisted
    - 6,000 Faculty remuneration
    - 500 Books, audio-visual equipment, etc.
    - 1,000 Secretarial work
    - 2,000 Administration
    - 500 Contingency
  - \$15,000
- 5. The growing number of ND programs in various dioceses offer learnings to be recorded and communicated to the whole church.
  - \$ 700 Travel, room, and board
    - 1,400 Writing, editorial, and secretarial costs
    - 1,000 Printing and production
    - 400 Planning, coordination, and administration
  - <u>\$ 3,500</u>

- 6. Subsidies in 1977 and 1979 for Regional, Multi-diocesan, or Provincial conferences in different areas throughout the country, at least two such conferences each year. In 1978, an International conference is projected for informing bishops and others of accomplishments, programs, and use of learnings. Some participants will require financial assistance. Figures below are for 1978:
  - \$ 800 Preliminary mailings and correspondence
    2,600 Travel for staff and participants being assisted
    1,000 Room and board for same
    2,000 Honoraria for staff
    500 Printed and audio-visual material, etc.
    1,100 Secretarial and administration
    \$ 8,000 Total for 1978
- 7. Self-explanatory
- 8. This is the grant to the ecumenical agency, A Christian Ministry in the National Parks.
- 9. Cost of two Episcopal representatives attending annual board meeting and one Episcopal representative attending executive committee meeting of ACMNP.
- 10. Self-explanatory.
- 11. An inter-diocesan regional conference on leisure-recreation-resort ministries in 1977 and 1979, with a national conference in 1978.
- 12. Ecumenical and secular agencies sponsor events such as training courses, workshops or resort ministries, and consultations in which representatives of The Episcopal Church should participate.
- 13. Capability to develop projects in cooperation with diocese and/or ecumenical agencies.
- 14. Self-explanatory.

### EXHIBIT D

### **RESOLUTIONS** for General Conventions

Presented by the Joint Commission on the Church in Small Communities

#### **Resolution A-62**

A. A More Equitable Means for Funding General Convention Assessment Budget

Whereas, the present method of funding the General Convention Assessment Budget is based on the number of clergy canonically resident in each diocese and is an archaic method of raising funds; and

Whereas, this method hinders Bishops from fully assuming their pastoral responsibility for priests resident in their dioceses, and

Whereas, this method mitigates against the use of non-stipendiary clergy;

Now, therefore be it resolved, the House of \_\_\_\_\_\_ concurring, that the 1976 General Convention develop a different method of funding the General Convention

#### Assessment Budget which will be more pastoral and more equitable.

#### **Resolution A-63**

#### B. Board for Theological Education Criteria for Clergy Continuing Education

Whereas, Continuing Education is important for the professional and vocational development of clergy; and

Whereas, the present grant system of Board for Theological Education is only available for long periods of education; and

Whereas, many clergy are unable at the present time to be involved in such programs for more than three weeks; and

Whereas, the grant procedure is intricate and far removed from local churches Now, therefore, be it resolved, the House of \_\_\_\_\_\_ concurring, that a grant process be implemented through which a Diocese might receive swift funding for continuing education programs which presently do not meet criteria and which might be administered through the Diocese according to its own guidelines.

#### **Resolution A-64**

#### C. Equal Employment Opportunities

Whereas, the problem of racial equality perennially surrounds the employment of all persons; and

Whereas, the Church should be rigorous in its monitoring of placement practices, with special attention directed against racial inequities,

Therefore, be it resolved, the House of \_\_\_\_\_\_ concurring, that the Clergy Deployment Office Board be requested to investigate its procedures of clergy deployment, to determine if there exists any racial inequities in clergy placement;

And be it further resolved, that Provinces, Dioceses, parishes and other church agencies be urged to review their own employment practices to determine if there exist any racial inequities:

And be it further resolved, that staff time and budget in the Section on Ministry in Executive Council be allocated to help the whole Church deal with this problem during the next Triennium.

#### **Resolution A-65**

D. Support for "New Directions" Program

Whereas, three years of operation of the "New Directions" program has shown that significant improvement has been made in the life and mission of small churches,

Therefore, be it resolved, the House of \_\_\_\_\_\_ concurring, that the General Convention reaffirm the New Directions program, and ask that it be continued under the oversight of the Joint Commission on the Church in Small Communities.

#### **Resolution A-66**

E. Support for activity of the Joint Commission on the Church in Small Communities in the area of leisure-recreation ministry

Whereas, the life-styles of many people are changing in a direction of greater mobility, use of leisure time, travel, camping and other recreational activities, and

Whereas, much recreational activity takes place on weekends far from the location of organized residential Episcopal Churches, and

Whereas, this change of life-style poses a significant challenge to the life and ministry of the Episcopal Church,

Therefore, be it resolved, the House of \_\_\_\_\_ concurring, that this General Convention:

1. Continue to support Episcopal Church participation in A Christian Ministry in the National Parks as an approach to ministry in National Parks and

#### recreational areas.

2. Directs the Joint Commission on the Church in Small Communities to encourage participation of Episcopalians in significant studies and conferences by ecumenical and secular agencies leading to more effective ministry in leisure-recreation areas.

3. Asks the Joint Commission on the Church in Small Communities to work toward development of or assistance to appropriate programs of ministry of the Episcopal Church with persons in leisure.

#### **Resolution A-67**

F. Recognition of the Roanridge Foundation's support for the "New Directions" Program

Whereas, for thirty years the Roanridge Foundation of Kansas City, Missouri, has made a unique contribution to training the rural and small town ministry of the Episcopal Church, and

Whereas, the Roanridge Foundation has supported and implemented the program "New Directions" for Churches in Small Communities and has provided facilities and management for this program for the past triennium,

Therefore, be it resolved, the House of \_\_\_\_\_\_ concurring, that this General Convention take recognition of such participation and support, and express gratitude to the board and staff of Roanridge Foundation for its continued service to the Episcopal Church.